

THE COUPON CASES.

THEY GO AGAINST THE STATE

Summary of the Decision as Delivered by Justice Matthews—Four Justices Dissent.

(By telegraph to the Dispatch.)

WASHINGTON, D. C., April 20.—The United States Supreme Court rendered an important decision to-day in the group of cases known as the Virginia coupon-tax cases, involving the validity of the recent legislation of that State with reference to the payment of State taxes in coupons of State bonds. The decision was against the State and in favor of the bondholders on all material points. The Court holds that all legislation of the State which attempts to evade the obligations under which it rests to receive coupons of its bonds in payment of State taxes is unconstitutional and void, because it impairs the obligation of contract; that the tax-payer having once made due tender of coupons in payment of his taxes is under no obligation to pay cash in money, but may tender the coupons he is entitled to have coupons received upon his offer, and that the tax-collector who attempted thereafter to forcibly collect such taxes by levying upon the tax-payer's property is not shielded by the legislation of the State, but makes the attempt at his personal peril. The Court holds, furthermore, that suit brought against the tax-collector for the seizure of the tax-payer's property, after tender of coupons, is not a suit against the State, but a suit against an individual acting without legal authority of the State. The opinion was delivered by Justice Matthews. The Chief Justice and Justices Bradley, Miller, and Gray dissented; Justice Bradley delivering the dissenting opinion.

The cases thus decided stand upon the docket as follows: No. 588, Thomas Poindeexter against S. C. Greenhow; No. 589, William C. Carter against S. C. Greenhow; No. 590, Samuel A. Carter against S. C. Greenhow; No. 591, Auditor, and others, against the Baltimore and Ohio Railroad Company, and No. 1260, R. B. Chaffin against William Taylor.

No. 588 is from the Hustings Court of the city of Richmond; Nos. 589 and 590 are from the United States Circuit Court for the Eastern district of Virginia; No. 591 is from the same court for the Western district of that State; and No. 1260 is from the Virginia Supreme Court of Appeals.

The first three of the above-named cases present directly the question of the effect of the tender for taxes of coupons of the bonds of March 30, 1871, and the right of a Virginia tax-payer to bring suits for damages against the tax-collector for levying on his property after the tender of tax-receivable coupons. The fifth case presents the question of the right of a citizen of Virginia to pay the license-tax imposed by the statute of that State in tax-receivable coupons of the bonds of March 30, 1871. The fourth case presents the question of the right of a non-resident tax-payer of Virginia, after the tender of coupons for taxes, to an injunction to restrain a levy on and the sale of his property.

The principal opinion in this group of cases has direct reference to S. C. Greenhow, the tax-collector in the Poindeexter case. It was prepared and delivered by Justice Matthews, and decided the questions presented by that case, as follows:

1st. By the terms of the funding act of the State of Virginia of March 30, 1871, and the issue of bonds and coupons in virtue of the same, a contract was made between every coupon-holder and the State that such coupons should be receivable at and after maturity for all taxes, debts, dues, and demands due the State, the right of the coupon-holder under which was to have his coupons received for taxes when offered, and any act of the State which forbids the receipt of these coupons for taxes is a violation of the contract and void as against the coupon-holders.

2d. The faculty of being receivable in payment of taxes was of the essence of right, as it constituted a self-executing remedy in the hands of the tax-payer for the recovery of his property from the tax-collector. It was a duty of every tax-collector to receive such coupons in payment of taxes upon an equal footing and with equal effect as though they were money; and after the tender of such coupons duly made for that purpose the situation and rights of tax-payer and coupon-holder were precisely what they would have been if he had made a like tender in money.

3d. It is well settled by many decisions of this court that for the purpose of affecting proceedings to enforce the payment of taxes the lawful tender of payment is equivalent to the actual payment, either being sufficient to deprive the collecting-officer of all authority for further action, and making every subsequent step illegal and void.

4th. The coupons in question are not "bills of credit," but bills "to be issued by the State of Virginia on its credit, and made receivable in payment of taxes and negotiable so as to pass from hand to hand by delivery merely, they were not intended to circulate as money between individuals and between the government and individuals for ordinary purposes of society.

5th. An action or suit brought by a tax-payer who has duly tendered such coupons in payment of his taxes against a person who, under color of office as tax-collector and acting in the enforcement of a void law passed by a Legislature of a State, having refused such coupons, proceeds by the seizure and sale of the property of the plaintiff to enforce the collection of such taxes, is an action or suit against him personally as a wrong-doer, and is not against the State within the meaning of the eleventh amendment to the Constitution of the United States.

6th. Such defendant, sued as a wrong-doer, who seeks to substitute the State in his place, or to justify by authority of the State, or to defend on the ground that the State has adopted his act and exonerated him, cannot rest on the bare assertion of his defense, but is bound to establish, and as the State is a political corporate body, which can act only through agents, and command only by law, in order to complete his defense he must produce a valid law of the State, which constitutes his commission as its agent and warrant for his act.

7th. The act of the General Assembly of Virginia of January 26, 1882, to provide for the more efficient collection of revenue to support the government, maintain the public schools, and to pay interest on the public debt, requiring tax-collectors to receive in the discharge of taxes, license taxes, and other dues, gold, silver, United States Treasury notes, national bank currency, and nothing else, and thereby forbidding the receipt of coupons issued under the act of March 30, 1871, in payment thereof, although it is a legislative act of the government of Virginia, because it impairs the obligation of its contract, and is annulled by the Constitution of the United States.

8th. The State has passed no such law, for it cannot, and what it cannot

do in contemplation of law it has not done. The Constitution of the United States and its own contract, both irrevocable by any act on its part, are the law of Virginia; and that law made it the duty of the defendant to receive coupons tendered in payment of taxes, and declared every step to enforce the tax thereafter taken to be without warrant of law, and therefore wrong. This strips the defendant of his official character and convicts him of personal violation of the plaintiff's rights, for which he must personally answer.

9th. It is no objection to remedy in such cases that the statute, the application of which in a particular case is sought to be prevented, is not void on its face, but is complained of only because its operation in a particular instance works a violation of a constitutional right; for cases are numerous where the tax laws of a State which in their general and proper application are perfectly valid, have been held to become void in a particular case, either as unconstitutional regulations of commerce, or as violations of a contract prohibited by constitution, or because in some other way they operate to deprive a party complaining of the right secured to him by the Constitution of the United States.

10th. In the cases of detinue action is purely defensive on the part of the plaintiff. Its object is merely to resist an attempted wrong and to restore the status in quo as it was when the right to be vindicated was invaded. It is analogous to a preventive remedy in equity where that jurisdiction is invoked, and which frequently occurs in cases to prevent illegal taxation of national banks by State authorities.

11th. The suit authorized by the act of the General Assembly of Virginia of January 26, 1882, against a collector of taxes refusing to accept the tender of coupons to recover a back amount paid under protest, is no remedy at all for a breach of contract which required him to receive coupons in payment. The tax-payer and coupon-holder has a right to say he will not pay the amount a second time, and insisting upon his tender as equivalent to payment, resist further exaction, and treat as a wrong-doer the officer who seizes his property to enforce it. The right to pay in coupons cannot be treated as a mere right of set-off, which is part of the remedy merely when given by general law, and therefore subject to modification or repeal, because the right to tender coupons is a contract, and therefore cannot be changed without mutual consent.

12th. Neither can it be considered an adequate remedy in view of the supposed necessity for summary proceedings in matters of revenue and convenience of State, which requires that prompt collection of taxes should not be hindered or embarrassed, for the revenue system must yield to the claim which the State has already made, and which it is bound to enforce by the Constitution it is forbidden to impair.

13th. The act of the General Assembly of Virginia of January 26, 1882, and the amendatory act of March 13, 1884, are unconstitutional and void, because they impair the obligation of the contract of the State with the coupon-holder under the act of March 30, 1871, and that being the main object of the two acts, the vice which invalidates them pervades them throughout, and in the provisions of the act it is not practicable to separate those parts which repeal and abolish actions of trespass, and trespass on a case, and other particular forms of action as remedies for the tax-payer who has tendered his coupons in payment of taxes, from the main objects of the acts which that prohibition was intended to effectuate; and it follows that the whole of these and similar statutes must be declared unconstitutional and void. It is also follows that these statutes can be regarded in the courts of the United States as laws of the State, to be obeyed as rules of decision in trials at common law under Section 721 Revised Statutes, or as regulating the practice of those courts under section 914 Revised Statutes.

14th. The present case is not covered by the decision in *Antoni ex. Greenhow*, 107 United States, 700, the points now involved being expressly reserved in the judgment in that case. The points of the decision of the court in the other cases of this group are as follows:

Nos. 589 and 1260. Covered by above opinion in No. 588.

No. 591, *Allen, Auditor, against the Baltimore and Ohio Railroad Company*. The court holds: First, That the general questions arising and argued in this case are fully discussed and decided in the case of *Poindeexter ex. Greenhow*, 588 U. S. 2d. Second, That remedy by injunction to prevent the collections of taxes by distraint upon rolling-stock, machinery, cars, and engines, and other property of railroad corporations, after the tender of payment in tax-receivable coupons, is sanctioned by repeated decisions of this court, and has become a common and unquestioned practice in similar cases when exemptions have been claimed by virtue of the Constitution of the United States, the ground of jurisdiction being that there is no adequate remedy at law.

In another allied case, No. 1278, *Marye against Parsons*, the court holds that the contract right of a coupon-holder under the Virginia act of March 30, 1871, whereby his coupons are receivable in payment of taxes, can be exercised only by the tax-payer, and bill in equity for an injunction to restrain tax-collectors from refusing to receive them when tendered in payment of taxes will not lie in behalf of the coupon-holder who does not allege himself to be also a tax-payer. Such a bill calls for a decree declaring merely an abstract right, and does not show any breach of contract or other ground of relief.

In No. 590, *Carter against Greenhow*, the court holds: First, That the 10th clause of section 621 of the Revised Statutes, authorizing suits without reference to the sum or value in controversy or citizenship of the parties to be brought in the Circuit courts of the United States to redress deprivation under color of any State law of any right, privilege, or immunity secured by the Constitution of the United States in violation of section 1979 of the Revised Statutes, does not embrace an action of trespass on the case in which the plaintiff seeks the recovery of damages against a tax-collector in Virginia, who, having rejected the tender of tax-receivable coupons, issued under the act of March 30, 1871, seeks to collect the tax for which they were tendered by a seizure and sale of the personal property of the plaintiff. Second, That although the right to have such coupons received in payment of taxes is founded on a contract with the State, and that that contract is protected by the Constitution of the United States, it is not a contract within the meaning of the eleventh amendment to the Constitution of the United States.

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8th. The State has passed no such law, for it cannot, and what it cannot

do in contemplation of law it has not done. The Constitution of the United States and its own contract, both irrevocable by any act on its part, are the law of Virginia; and that law made it the duty of the defendant to receive coupons tendered in payment of taxes, and declared every step to enforce the tax thereafter taken to be without warrant of law, and therefore wrong. This strips the defendant of his official character and convicts him of personal violation of the plaintiff's rights, for which he must personally answer.

Justice Bradley read a carefully prepared dissenting opinion, in which the Chief Justice, Justice Miller, and Justice Gray concurred.

The opinion has reference particularly to Case No. 826—*Allen ex. Baltimore and Ohio Railroad*. The fundamental ground of dissent as set forth by Justice Bradley is, that the proceeding and the other proceedings on these coupons brought here for review are virtually suits against the State of Virginia to compel a specific performance by that State of her agreement to receive said coupons in payment of all taxes, dues, and demands. However just such proceeding may seem in the abstract, or however willing the courts might be to sustain it if it were constitutional, yet, looking at the case as it really is, we regard it as directly repugnant to the eleventh amendment of the Constitution, which declares that the judicial power of the United States shall not be construed to extend to any suit in law or equity commenced or prosecuted against any one of the United States by citizens of another State, or by citizens or subjects of any foreign State. The counsel for the bondholders press upon our attention, however, the provision of the Constitution, which declares that no State shall pass any law impairing the obligation of contract, and insist that the laws passed by the Legislature of Virginia forbidding the receipt of coupons for taxes since the passage of the act of 1871 by which they were made receivable are unconstitutional and absolutely void, and that no officer or tax-collector of the State is bound to disregard them. Some have argued that the Constitution sets up one provision of the Constitution against the other, and are asked to enforce the latter by contracts by force the individual officers as the real parties proceeded against and ignoring the fact that in the matter of receiving coupons in payment of taxes these officers only represent the State. By this technical device it is supposed that the eleventh amendment may be evaded. In my opinion, this is not a sound interpretation of that clause of the Constitution. It is a contract clause, and when the contract is impaired by a law of a State, the latter law has paramount force. It was adopted as an amendment to the Constitution or operates as an amendment of every part of the Constitution to which it is at any time found to be repugnant. Every amendment of the law revokes, alters, or adds something. It is the last declared will of the law-makers and has paramount force and effect. The Constitution itself declares that no State shall pass any law impairing the obligation of contract, and that even if a State should pass a law impairing the validity of its own contract no redress can be had therefor in the Federal courts. All those who deal with the State have full notice of this fundamental condition. They know they must depend on the faith of the State just as if no Constitution existed, and cannot resort to compulsion unless the State chooses to permit itself to be sued. Moreover, the eleventh amendment is not intended, it is a jumble of words, to be slurred over by cunning subtleties and artificial methods of interpretation so as to give it a literal compliance without regard to its substantial meaning and purpose. It is a grave and solemn condition exacted by the sovereign States for the purpose of preserving and vindicating their sovereign right to deal with their creditors and others propounding claims against them according to their own view of what may be required by public faith and the necessities of the body politic. We have no right, if we could be disposed to, to fritter away the substance of this solemn stipulation by any neat and skillful manipulation of its words. We are bound to give it its full and substantial meaning and effect. All this litigation in reference to Virginia bonds and coupons is an attempt, through the medium of the Federal courts, to coerce the State of Virginia to fulfill what it has promised. There is no question about the validity of the taxes. They are admittedly due; an officer is entitled to collect them; his authority is undisputed. Coupons are tendered in payment, not in money, but as a set-off which, as is insisted, the State has agreed to allow.

The tax-payer stands on this agreement and seeks to enforce it. All suits undertaken for this end are in truth and reality suits against the State to compel a compliance with its agreement. The set-off is nothing but a cross-action, and can no more be enforced against the State, without its consent, than a direct action can be. When set-offs are allowed against a sovereign State it is always by virtue of some express statute.

Officers have no power but what the State gives them. They act for and on behalf of the State, and in no other way. To sue them, therefore, because they will not receive coupons in payment, is virtually to sue the State. The sole object is to coerce the State. To say otherwise is to talk only for effect without regard to the truth of things.

No money is tendered. The tax-payer only offers to set off coupons, which are nothing but due-bills of the State, and pleads the State's collateral agreement to receive them. This is not money, and bears no resemblance to money. It is simply a promise, and the State, for reasons of its own, declines to comply with its agreement in made and form, and forbids its officers to receive coupons in payment of taxes. The tax-payer insists that the State shall comply with its agreement. All proceedings instituted by him to enforce the receipt of the coupons, or to obtain redress against the collector for not receiving them, have this object alone in view—to compel the State to fulfill its agreement.

It is idle to say that the proceeding is only against the officers. That is a mere pretense. The real object is to coerce the State through its officers—to compel a specific performance by the State of its agreement.

It is said that the Government does not represent the State when it does an unconstitutional law. Whilst this may be averred when the government is acting in its capacity as a sovereign State, it is not true when it is acting in its capacity as a contractor. The Government is not a contractor when it acts in its capacity as a sovereign State, but it is a contractor when it acts in its capacity as a contractor. The Government is not a contractor when it acts in its capacity as a sovereign State, but it is a contractor when it acts in its capacity as a contractor.

THE SWEETENING DECISION.

The Parsons Case Dismissed, But the Contingent Fund in the Others—Is Virginia Helpless?

(Special from a Staff Correspondent.)

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THE NATIONAL CAPITAL.

GENERAL NEWS AND GOSSIP.

The President invited to Atlanta, Ga.—The Mayor is to be considered in Cabinet to-day—Other Matters of General Interest.

(By telegraph to the Dispatch.)

WASHINGTON, April 20.—A delegation from Georgia, consisting of General John B. Gordon, Senator Colquhoun, Hon. J. Hammond, M. C. Kiser, William B. Newnam, R. P. Howell, H. W. Grady, W. A. Hemphill, Jack W. Johnson, C. A. Collier, John N. Dunn, Allison Green, and John A. Fitten, called at the White House this afternoon and formally invited the President to visit Atlanta, Ga., during the sessions of the Commercial Convention in the latter part of May next. Senator Colquhoun and General Gordon addressed the President and impressed on him the great good to the South which would result from a visit by him. The people down there, they said, didn't often have a chance to see the Chief Magistrate of the nation, and now that they have one of their own choice, they were extremely anxious to have him among them, if only for a day, so that they might become better acquainted with each other. General Gordon said he would be glad to come down South just to see how they lived, and to see for himself how the colored people lived and were treated by their neighbors.

The President received the delegation very cordially and told them frankly that he wanted to accept their invitation, but was unable to say just at present whether or not he could leave Washington at that time. He was informed that all the members of his Cabinet had been invited to attend, and it was expected that at least three would accept. The President then said he would lay the matter before the Cabinet to-morrow and give the committee a definite answer on Wednesday. He then invited them to attend his reception to-morrow evening.

Judge Durham, First Comptroller of the Treasury, has given an opinion in a case coming from Charleston, S. C., on the question as to whether any portion of interest collected on direct taxes shall be refunded. He holds that under the decisions of the Court of Claims all interest collected for the period prior to the expiration of the sixty days immediately following the fixing of the tax shall be refunded, and that the appropriation made by Section 3689 of the Revised Statutes is available for that purpose during the fiscal year claims are presented to the Secretary of the Treasury and during the two fiscal years thereafter.

THE COMPTROLLER OF THE CURRENCY to-day extended the corporate existence until April 24, 1905, of the First National Bank of Richmond, Va.

Charles J. Campbell, of Montgomery, Ala., has been appointed National Bank Examiner, and is to be assigned to the southern district, which consists principally of the States of Alabama, Georgia, Florida, Mississippi, Louisiana, and Arkansas.

General Grant Still Improving.

(By telegraph to the Dispatch.)

NEW YORK, April 20.—No incident interrupted the quiet of General Grant's household last night. The light was turned very low in the sick room. The nurse and the General's son Fred, were with him, but their patient rested and slept through the night until 6:15 this morning. The family slept all night, as did Dr. Douglas, who remained in the room. The Doctor left about 9 A. M. He will return at 2 o'clock, when it is believed the General will go to drive. Mark Twain and Dr. Newman were the only callers this morning.

HE GOES OUT RIDING.

At 2 o'clock this afternoon General Grant, accompanied by one of his sons and Dr. Douglas, took a carriage-ride in Central Park, lasting thirty-five minutes. He appeared dressed much in his usual fashion; walked down the steps of his house unaided, and on his return ascended them also without assistance. Hundreds of people had assembled to catch a glimpse of him, a romantic crowd of thousands gathered to take this airing. To the General, Grant seemed to look fully as well as when he last drove out, over a month ago, and he lifted his hat and smiled, greeting his friends as he came down the steps.

The Pistol in Tennessee.

(By telegraph to the Dispatch.)

ST. LOUIS, April 20.—A special to the *Post-Dispatch* from Chattanooga, Tenn., says: At Oakdale Junction, near Chattanooga, yesterday, Pat. Cain, a hostler, and Jim First, a noted desperado, became engaged in a bitter quarrel in a saloon, when First drew a pistol and shot Cain through the breast. Cain was falling he fell he fell at First, the bullet taking effect in his abdomen and causing a fatal wound.

Assignment.

(By telegraph to the Dispatch.)

ST. LOUIS, April 20.—Foster & Co. made an assignment to R. D. Lancaster to-day transferring their stock of teas and cigars, and also the Jersey-cattle property of R. R. Foster. The assets are sworn to be about \$125,000; liabilities, \$200,000. The cause of the failure is alleged to be the pushing of eastern creditors.

Had Better Resign.

(By telegraph to the Dispatch.)

WASHINGTON, April 20.—The President has received the resignation of P. D. Barker as collector of internal revenue for the district of Alabama, to take effect on the appointment and qualification of his successor. Barker resigns to go into private business.

OUR STOCK OF SPRING SUITS as now exhibited is the CHOICEST AND LARGEST in Richmond.

You know that you must dress for the season. Why delay longer? First choice is always best.

Our LOW-PRICED SUITS receive the same careful attention that is bestowed on our better grades.

We are a strictly "ONE-PRICE HOUSE."

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THE NATIONAL CAPITAL.

GENERAL NEWS AND GOSSIP.

The President invited to Atlanta, Ga.—The Mayor is to be considered in Cabinet to-day—Other Matters of General Interest.

(By telegraph to the Dispatch.)

WASHINGTON, April 20.—A delegation from Georgia, consisting of General John B. Gordon, Senator Colquhoun, Hon. J. Hammond, M. C. Kiser, William B. Newnam, R. P. Howell, H. W. Grady, W. A. Hemphill, Jack W. Johnson, C. A. Collier, John N. Dunn, Allison Green, and John A. Fitten, called at the White House this afternoon and formally invited the President to visit Atlanta, Ga., during the sessions of the Commercial Convention in the latter part of May next. Senator Colquhoun and General Gordon addressed the President and impressed on him the great good to the South which would result from a visit by him. The people down there, they said, didn't often have a chance to see the Chief Magistrate of the nation, and now that they have one of their own choice, they were extremely anxious to have him among them, if only for a day, so that they might become better acquainted with each other. General Gordon said he would be glad to come down South just to see how they lived, and to see for himself how the colored people lived and were treated by their neighbors.

The President received the delegation very cordially and told them frankly that he wanted to accept their invitation, but was unable to say just at present whether or not he could leave Washington at that time. He was informed that all the members of his Cabinet had been invited to attend, and it was expected that at least three would accept. The President then said he would lay the matter before the Cabinet to-morrow and give the committee a definite answer on Wednesday. He then invited them to attend his reception to-morrow evening.

Judge Durham, First Comptroller of the Treasury, has given an opinion in a case coming from Charleston, S. C., on the question as to whether any portion of interest collected on direct taxes shall be refunded. He holds that under the decisions of the Court of Claims all interest collected for the period prior to the expiration of the sixty days immediately following the fixing of the tax shall be refunded, and that the appropriation made by Section 3689 of the Revised Statutes is available for that purpose during the fiscal year claims are presented to the Secretary of the Treasury and during the two fiscal years thereafter.

THE COMPTROLLER OF THE CURRENCY to-day extended the corporate existence until April 24, 1905, of the First National Bank of Richmond, Va.

Charles J. Campbell, of Montgomery, Ala., has been appointed National Bank Examiner, and is to be assigned to the southern district, which consists principally of the States of Alabama, Georgia, Florida, Mississippi, Louisiana, and Arkansas.

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